# SYSTEMIC INVESTMENT RESPONSE MECHANISM

#### KEY ELEMENTS AND DIAGNOSTICS FOR VIETNAM

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#### **OUTLINE**

1. Initial diagnostics on grievances for investors in Vietnam

2. Existing Mechanisms to Address Investor Issues

3. Neccessity of SIRM

4. Recommendations



# 1. INITIAL DIAGNOSTICS ON GRIEVANCES FOR INVESTORS IN VIETNAM





#### Initial diagnostics on grievances for investors in Vietnam

- The biggest causes of grievances of investors against State were cumbersome administrative procedures, inconsistencies between laws and regulations, transparency in law and policy implementation and discrimination between domestic and foreign investors.
- Many of the grievances reported related to tax or land matters.
- Enforcement of arbitration awards is a major challenge both arbitral awards of foreign arbitrators and domestic arbitrators. General lack of transparency in the domestic court system where the judges are considered to set aside certain arbitration awards in favor of the SOEs/domestic parties.
- Local/provincial authorities are reluctant in dealing with investor grievances.



2. EXISTING

MECHANISMS TO

ADDRESS

INVESTOR

ISSUES

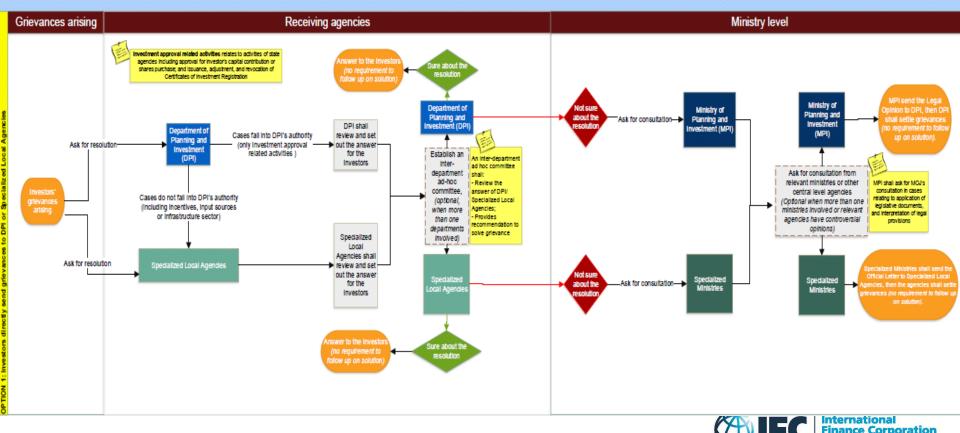




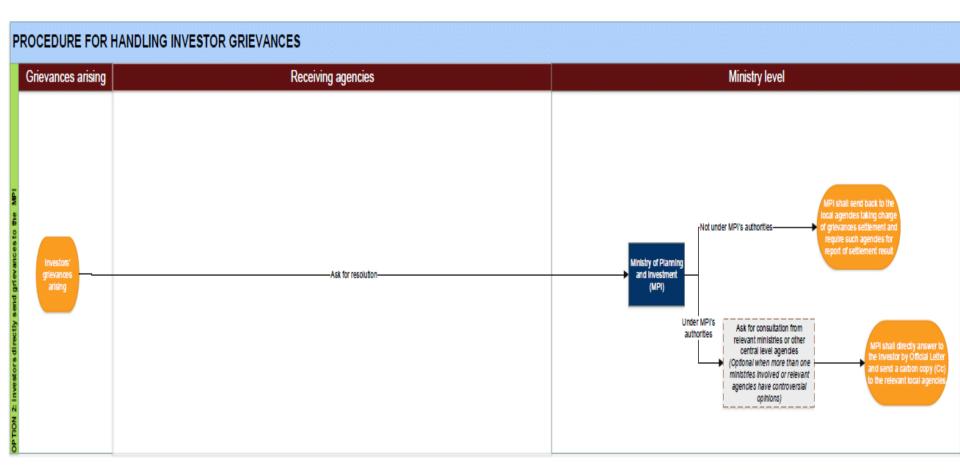
- Option 1: Investors directly send grievances to DPI or Specialized Local Agencies
- Option 2: Investors directly send grievances to MPI
- **Option 3**: Investors use following methods to get the notice from state agencies:
  - Send the Notice of Intent;
  - Bring a lawsuit against state agencies (to the Administrative Court);
  - Diplomatic methods ask for support from Embassy/Consulate/Diplomatic Delegation;
  - Make complaints under Law on Complaints send to the authority causing grievances.

### OPTION 1: Investors directly send grievances to DPI or Specialized Local Agencies

#### PROCEDURE FOR HANDLING INVESTOR GRIEVANCES

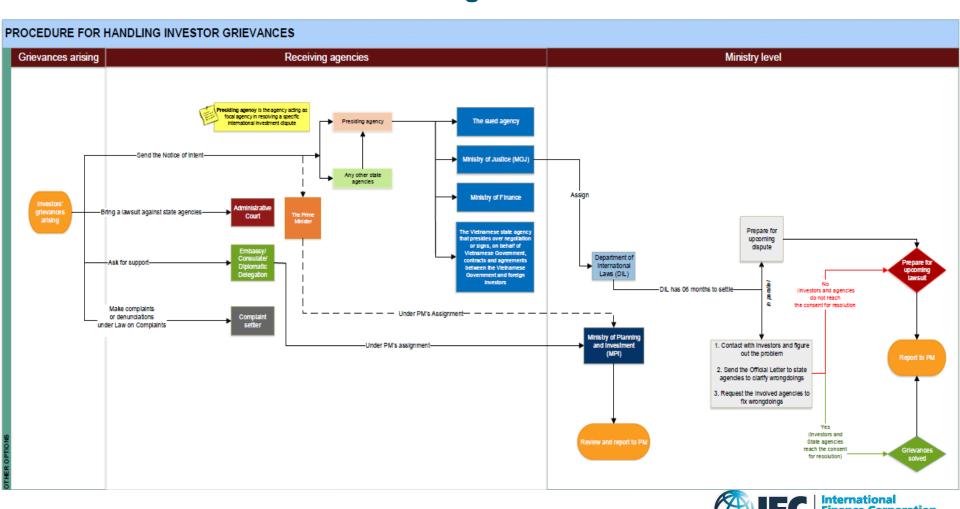


#### **OPTION 2: Investors directly send grievances to MPI**





#### **OPTION 3: Investors make noise to get notice**



#### 3. NECESSITY OF SIRM



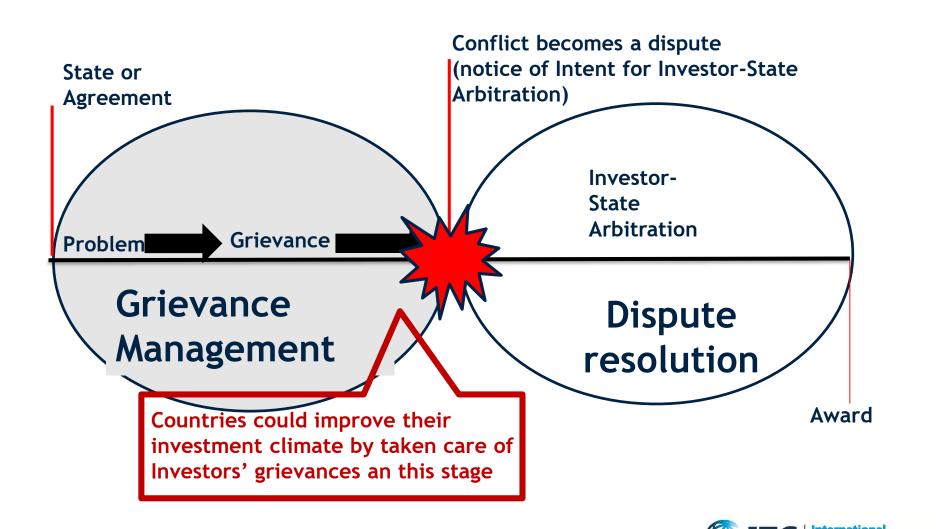


#### **Necessity of SIRM**

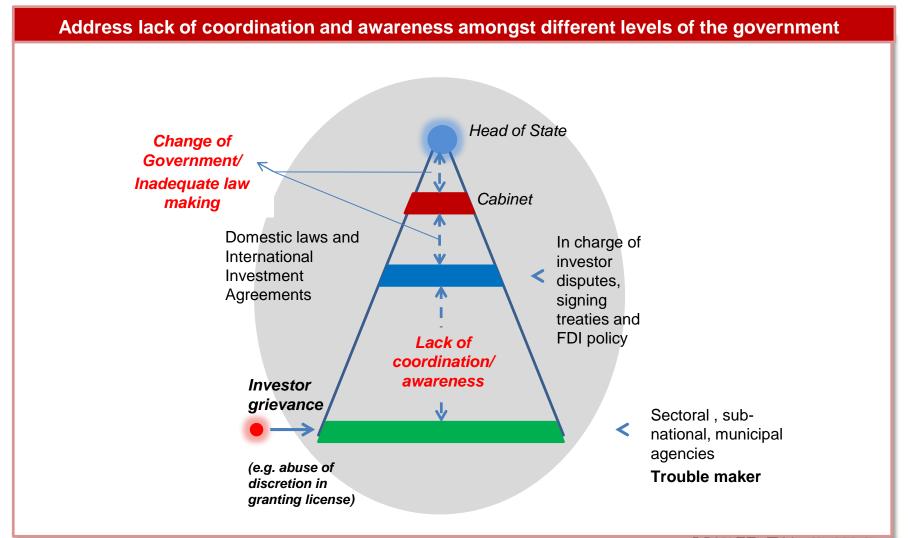
- Vietnam is preparing a new strategy to attract more FDI. It needs to address:
  - Strong investor protection will ultimately contribute towards increasing investor confidence in Vietnam as an investment destination. If investors do not feel confident that their investment, their assets, their facilities, workers, and staff, are adequately protection, they will simply not invest or re-invest in a country. Therefore, in light of the importance of re-investments and expansion investment to achieve next generation FDI Strategy objectives, it is critical to ensure that investment protection is provided at a very high standard.
  - Given the increasing number of cases linked to expropriation measures, Vietnam should establish an economy-wide Systemic Investors Response Mechanism (SIRM) thus enabling Vietnam to implement its International Investment Agreements as well as Law on Investment (Art. 4.3) while, importantly, boosting investor confidence.



#### Timely and Effective Management of Investor Grievances



#### SIRM aims at filling in the implementation gap



#### **Key elements of SIRM**

**Lead Agency** 

Information Sharing

Early Alert Mechanism

**Problem Solving Methods** 

Political Decision Making

Enforcement of a decision



#### **Key elements of SIRM (cont)**

#### 1. Lead Agency

 Administrative body responsible for coordinating information and leading responses to investor grievances

#### 2. Information Sharing

• Information sharing should enable the Lead Agency to coordinate the diffusion of relevant information to those agencies more likely to generate or become involved in political risk related conflicts (i.e. grievance). This may be substantive information on the contents and breadth of the obligations included in the different International Investment Agreements (IIAs), or informing the highest possible number of governmental departments about the existence and purpose of the Lead Agency so the latter know who to call in case they have a doubt regarding the consistency of their measures/actions with IIAs or if a conflict with a foreign investor arises

#### 3. Early Alert Mechanism

• Early alert mechanisms enable the Lead Agency to learn about the existence of a grievance as early as possible (e.g. through the private sector).



#### **Key elements of SIRM (cont)**

#### 4. Problem Solving Methods

• Problem-solving methods should allow the parties to seek an interest-based solution to the conflict (e.g. fact finding, obtaining third party expert opinion).

#### 5. Political Decision Making

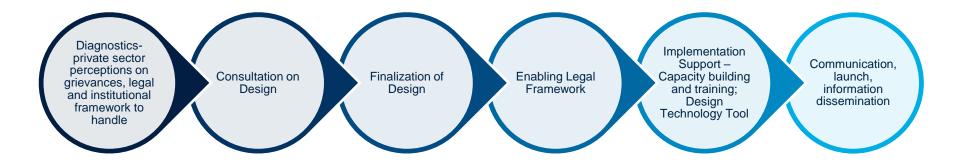
 A solution should receive approval from the adequate political authority of host State and the investor. E.g. through establishment of political bodies such as the Government to monitor the effective implementation of solutions agreed by the Lead Agency. High-level political endorsement would guarantee that the measure providing a solution to the problem would be effectively implemented

#### 6. Enforcement of a decision

 Closely related to political decision making is the need to ensure that the consensual solution to the conflict agreed by representatives of governments and investors is not ignored or disrespected by one of the many other agencies (e.g. Ministerial Councils enforce).



#### **Implementation Roadmap**





#### **Activities for SIRM Implementation**

Private Sector Diagnostics covering - identification of profile of problems (type of measure, investor profile, agency involved), their impact on investor and existing mechanisms of solving Institutional and Legal Diagnostics covering - legal competences of relevant agencies, investment and disputes legal framework, political economy of grievances Preparation of proposal and consultation with stakeholders Support for legal changes/reforms (if needed) for setting up SIRM SIRM process manual/operating guidelines Capacity building on SIRM, IIAs, data collection, problem solving Support for designing the ICT tool (Excel) – user manual etc



#### SIRM Tracking System in Bosnia and Herzegovina (Excel)

AKCIJE KOJE JE KOMPANIJA VEĆ RANIJE PREDUZELA NA RJEŠAVANJU OTVORENIH PITANJA/ ACTIONS TAKEN IN POSLJEDICE KOJE IMA KOMPANIJA ZBOG NERIJEŠENOG OTVORENOG PITANJA/ IMPACT THE PAST Procjena za koliko je Troškovi koje je Navesti konkretne smanjen prihod do sada imala Ranije preduzeta probleme koje ima investitora zbog kompanija na Kakve opcije razmatra investitor/ akcija kompanije/ investitor zbog neriješenog Broj radnih mjesta koja su ugrožena/ rješavanju Investment Actions Considered by otvorenog Past Investor neriješenog Number of Jobs Endangered otvorenog Investor Actions otvorenog pitanja/ pitanja/ pitanja/ Previous Impact on Investor Amount of Costs Incured Impact on Revenue Izmještanje kompanije Pravni postupak Unesite troškove N/A Kompanija odustaje od reinvesticije Drugo/ostalo Unesite troškove Reinvesticija na čekanju Pravni postupak Unesite troškove Drugo/ostalo Unesite troškove Izmještanje kompanije Unesite troškove Konsultacije Reinvesticija na čekanju Unesite troškove Reinvesticija na čekanju Pravni postupak



#### 4. RECOMMENDATIONS





#### **Identified Challenges in Vietnam**

- Several initiatives on dispute prevention are already ongoing:
  - There is lack of clarity on specific contact point the role of MPI, DPI in handling grievances in particular at regional level still needs to be clarified.
  - No systematic process has been put in place within the government to address issues.
  - ➤ No coordination between the various involved agencies
- Insufficient number of suitably trained staff for proper grievance handling –
  in particular at provincial level.
- No systematic way of registering and tracking grievances as well as measuring impact



# Key stakeholders currently engaged in dispute prevention activities

Ministry of Planning and Investment (MPI)

Other ministries, provincial People's Committees

Dispute Prevention Initiatives

Ministry of Justice (MOJ)



#### Recommendations: Immediate next steps

Completion of Diagnostics. Further work needed on (1) Private Sector (2) MPI Cases (3) MPI Processes and Tracking System

Designing SIRM in Vietnam and conducting consultation with key stakeholders (post completion of FDI strategy work)

Issuance a legal document for operationalizing SIRM

Capacity Bulding Activities



## Thank you

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